



**FOKUS MUDA
AND
THE GLOBAL FUND**

**Making the Money Work For Young Key Populations:
Experiences of Young Key Populations with the
New Funding Model in Indonesia**



**Making the Money Work For Young Key Populations:
Experiences of Young Key Populations with the New Funding Model in Indonesia,
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Thank You

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LIST OF ABBREVIATIONS

CCM	Country Coordinating Mechanism
CN	Concept Note
CS	Civil Society
FSW	Female Sex Worker
GF	Global Fund
IBBS	Integrated Bio-behavioral Survey
KI	Key Informants
KP	Key Populations
MSM	Men Having Sex with Men
NFM	New Funding Model
NSP	National Strategic Plan
PLHIV	People Living with HIV
PR	Principle Recipient
PWID	People Who Inject Drugs
PWUD	People Who Use Drugs
SR	Sub Recipient
SRHR	Sexual Reproductive Health and Rights
SW	Sex Worker
TG	Transgender Populations
TGF	The Global Fund
YKP	Young Key Populations

TABLE OF CONTENTS

Page	
1	Introduction
2	Methodology of the Documentation
3	HIV epidemic and YKP situation in Indonesia
4	What is Fokus Muda?
5	Experiences of Fokus Muda ENGAGING and INFLUENCING the Global Fund's New Funding Model: <ul style="list-style-type: none">Setting up a goalIdentifying tools to build the capacity and motivation of the teamBuilding the allies (Advocacy vs. Partnership)Advocacy with the CCMGenerating evidence and consensusNational Strategy and Action Plan 2015-2019: HIV and AIDS Response in IndonesiaEngagement in the process
15	Major Achievements
16	Message to Youth/YKP led organizations working on HIV
17	Recommendations to The Global Fund

INTRODUCTION

The New Funding Model, NFM, of the Global Fund, in its definition, has set some precedents on the meaningful engagement of the civil society in the development of programs led by the government and donors. The actual realization in practice as per definition is contesting and contextual. However, NFM through its approach of country dialogues has successfully created avenues of confluence for diverse stakeholders, including young people. With HIV epidemic getting younger, it is imperative for young people to engage and contribute to the HIV response.

The document aims to portray the meaningful engagement of young people, particularly young key populations (YKP), in the NFM process in Indonesia manifesting their greater ability of advocacy, dialogues and technical inputs. Fokus Muda, the national forum of young key populations in Indonesia highly capitalized the essence of NFM broadly supported by the national stakeholders. They played integral role in the development of national strategic plan on HIV, engaged in numerous country dialogues organized by the Country Coordinating Mechanism (CCM) and civil society, formed coalition with the civil society, held numerous bi-lateral meetings with the technical partners and CCM members and provided inputs in the draft concept note of the Global Fund. The result was readily observed where the final concept note submitted by Indonesia to the Global Fund integrated the issues of some YKP, while inability to integrate

remaining YKP became the global advocacy agenda to review and amend the modular template of the Global Fund concept note.

The document is intended to serve as motivation and one of the models for youth activists working in HIV to engage in the Global Fund grant application, grant making and grant implementation processes. The results achieved by Fokus Muda disseminate strong messages for the CCM, national stakeholders and technical partners to support the engagement of the young people for better HIV response.

However, the document acknowledge that the approach employed by Fokus Muda is one of the many approaches to be adapted and utilized based on the context and need of the country.

OBJECTIVES & METHODOLOGIES

- ◎ The document will be impetus for different other youth-led organizations to learn on the strategy of engagement on Global Fund concept note process. Though the document acknowledge that this is just one approach to the engagement.
- ◎ The document will serve as an advocacy tool to reassure that young people from key populations can engage and contribute substantially to national HIV processes.

The documentation is descriptive in nature and will make a case on the effective engagement of Fokus Muda utilizing following methods.

Process Documentation

It includes strategy and efforts utilized by Fokus Muda to engage in different processes and acceptance from other stakeholders.

Result Documentation

It includes the documentation of the direct and indirect results produced by the engagement of Fokus Muda.

Literature Review

Review of the relevant literatures, process documents and beyond on New Funding Model in Indonesia.

In-depth Interviews

Remote interviews were conducted with key informants (KI) from Fokus Muda and the national stakeholders. The KI from the national stakeholders included members from CCM Indonesia, representative from Civil Society Network/Organizations and technical partners (UNAIDS, UNICEF).

HIV EPIDEMIC AND YKP SITUATION IN INDONESIA

Young people aged between 15 to 24 comprising of young people who use drugs (YPUD), young men who have sex with men (YMSM), young sex worker (YSW), young transgender people (YTG) and young people living with HIV (YPLHIV) are termed as Young Key Populations (YKP)..

Indonesia has an estimated HIV prevalence of 0.5% among the 15-49 years age group- approximately 660,000 people living with HIV in 2014, concentrated amongst key populations. In Asia and the Pacific, Indonesia alone accounts for 13% of people living with HIV, 12% of AIDS related deaths (increased by 427% between 2005 and 2013) and 23% of new HIV infections.

Young people aged 15–24 make up a significant proportion of the key populations affected by HIV in Indonesia (IBBS 2011). For each of the four key populations in Indonesia one in three persons were aged 15–24 years. The study convened by UNICEF Indonesia depicted that HIV prevalence among young female sex workers (FSW) aged 15-19 and 20-24 were 10% and 12%, among young waria (transgender) aged 15-19 and 20-24 were 6% and 19%, among young men who have sex with men (MSM) aged 15-19 and 20-24 were 4% and 7%, among young people who inject drugs (PWID) aged 15-19 and 20-24 were 3% and 14% respectively. The data is quite self-explanatory to discern the increasing epidemic amongst YKP in Indonesia.



Forum populasi kunci usia muda

WHAT IS FOKUS MUDA?

Setia Perdana,
National
Coordinator,
Fokus Muda

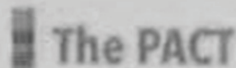
“In 2012, there were only five members and all of those members were representing from each group of key populations. But now we have members from different districts in Indonesia and now we have about 31 members across nine provinces.”

Fokus Muda is the first national network of Young Key Populations in Indonesia initiated, as an informal group, in 2012. The group got more organized after they received NewGeneration (NewGen) Leadership training from Youth LEAD. And as the follow up action of the training the group converted into the network, which got legally registered as the national YKP network in 2014. Since its inception, the primary approaches of the organization has been advocacy, networking and technical assistance - by and for the greater and meaningful involvement of YKPs at all level in HIV and SRHR response.

Innovation has always been one of the greatest assets of Fokus Muda – conceptualizing and initiating the programs like NewGen Leadership, HIV-SRHR consortium, KATALIS young advocates, HIV-LOLIPOP pilot project, and advocacy on the Global Fund to respond to the needs of young key populations.

Making the money work for young people

A participation tool for the
Global Fund to
Fight AIDS, Tuberculosis and Malnutrition



**FOKUS MUDA
AND
THE GLOBAL FUND**

**Experiences of Fokus Muda ENGAGING
and INFLUENCING Global Fund's
New Funding Model**

Setia Perdana,
National
Coordinator,
Fokus Muda

“In context of Indonesia, we realized that the Global Fund is the largest resources on HIV and AIDS response. The Global Fund covers about 40% of all HIV funding in Indonesia. So at that time we thought that it would be strategic to advocate the Global Fund mechanism to be friendly with YKP and include YKP in their response.”

SETTING UP A GOAL

Fokus Muda, initially did not have tangible plans or vision to engage in the NFM process as mentioned by the members and the coordinator. The earlier motivation of Fokus Muda to engage in the Global Fund was merely to ensure that they were, at least, able to participate in country dialogues. But the expectations expanded gradually with more comprehension on the Global Fund and so did their engagement. Their mounting expectations became their motivation to drive them into the intensive process.

IDENTIFYING TOOLS TO BUILD THE CAPACITY AND MOTIVATION OF THE TEAM

Unlike existing Global Fund stakeholders in Indonesia, Fokus Muda was the youngest in terms of age, knowledge and experience. The situation was exacerbated by the limited information, knowledge and capacity on know-how of the Global Fund process, creating an ambiguous situation for the entire team on how to move ahead. However, the team identified crucial tools and documents to penetrate through the situation.

Setia Perdana,
National
Coordinator,
Fokus Muda

“There were two major tools or documents that we used to advocate in the Global Fund. The first is the National Strategic Plan on AIDS 2015-2019, which was already sensitive on YKP issues, and the second is the Global Fund handbook. I was part of the community writing team of the NSP and we demanded for a separate section for YKP issues in the NSP.”

IDENTIFYING TOOLS TO BUILD THE CAPACITY AND MOTIVATION OF THE TEAM

Fokus Muda was introduced to the Global Fund Youth-Guide in pre-youth events during International AIDS Conference 2014 in Melbourne, Australia organized by the PACT and Youth LEAD. The Youth Guide entitled “Making the money work for young people: a participation tool for the Global Fund to fight AIDS, Tuberculosis and Malaria for young activists and youth organizations 2014“ aimed to inform the young people on how they can engage and influence the Global Fund processes at countries.

As they returned back to their country, they translated some important topics of the youth-guide into their local language and facilitated workshops for their internal working team. Those orientation workshops successfully motivated and capacitated the core members.

The engaging experience to integrate the issues YKP in National HIV and AIDS Strategic plan (NSP) 2015-2019 was the most significant basis for the Global Fund advocacy- thanks to NFM principles to guide the concept note by NSPs. Fokus Muda displayed the true essence of country dialogue as explained by NFM rightly starting their meaningful engagement through the NSP, precisely explained by Setia- the advocacy for the Global Fund would have been almost impossible in absence of recognition to YKP by NSP 2015-2019.

The legal status of the organization too attracted the recognition from the stakeholders, which fueled up the confidence, and motivation of the team.

BUILDING THE ALLIES

Fokus Muda truly understood that their successful advocacy would rely on strong allies and strategic partnership with the existing key players in the Global Fund processes. Firstly, they reached out to all the existing civil society networks on HIV, government agencies and technical organizations expressing their interest to participate in any Global Fund related activities. Secondly, they requested these stakeholders to refer their young members to Fokus Muda. Finally they also performed intra-sectorial lobby and collaborative efforts with prospective stakeholders. For instances, they started identifying like-minded civil society networks who previously or currently supported YKP issues or have programs and activities led by or focused to YKP.

“Building an alliance with the national key population network is really important because it is obvious that sometimes when a new youth organization speaks alone then the voice is easily ignored. Therefore we identified adult partners like MSM and TG network, GWL-INA who could speak about the YKP issues. And for Fokus Muda, the key supporting partners during the advocacy on the Global Fund were UNICEF and Indonesian National AIDS commission because they really believed that YKP needs to be included. We think the voice was not only from Fokus Muda but also from these partners we have identified.”

Setia Perdana,
National
Coordinator,
Fokus Muda

In addition, they provided space to the members of the national key population networks and other stakeholder representatives in their preparatory trainings and meetings. This affirmative practice of engaging stakeholders in YKP events gradually created reliability towards Fokus Muda.

“Fokus Muda has done a great job by gathering all the YKP together and involving them to lead their cause. They also made us aware about the importance of involving YKP in the process and how existing networks could support them. Everyone will of course support such approach.”

Tono,
UNAIDS
Indonesia

ADVOCACY WITH THE CCM

Fokus Muda reached out to the CCM members who were representing the key populations and urged to prioritize the issues and needs of YKPs in the CCM meetings. The immense effort from these CCM members and supporting voices from other key population networks had a great impact in shaping the discussion priorities during the Global Fund processes.

“We as the community (CCM) also tried to give a space to YKP to express their voices and needs. We also support their representative in HIV response in Indonesia as we realize that YKP plays important role in HIV response and we also need the younger generation in AIDS response. If we don't become sensitive there is no other generation.”

Sindu Putri,
CCM
Indonesia

After the submission of the concept note, Fokus Muda demanded for a separate space for YKP representative with voting rights in the CCM. The dedicated separate space could not be created but the CCM endorsed YKP representative as alternative CCM member for key population. The endorsed YKP member was then nominated as the chair of the Technical Working Group within CCM.

“Alexa (Alternate CCM from YKP, Fokus Muda working team) is quite brave. Previously the chair of CCM was not supportive to community, but now with Alexa's lobbying to the chair about community, we can see the difference in her attitude and she is supportive to the community. She regularly conducts meeting with chair and mentions about community due to which the chair has become very supportive.”

Iman,
CCM
Indonesia

GENERATING EVIDENCES AND CONSENSUS

Fortunately Fokus Muda had better evidence stemming from the ‘Situational analysis of access to the HIV services of YKP’ conducted by UNICEF in 2012. The same document was utilized to inform the ‘National Strategy and Action Plan 2015-2019: HIV and AIDS Response in Indonesia’. The findings and results of the research not only backed up their advocacy but also played significant role in shaping their team understanding and strategy.

The national consultation of 2014 was also instrumental to consolidate, validate and gain recognition on the YKPs issues by the government and technical partners, including UN. Fokus Muda employed these consensus and outcomes of the consultation to push the agenda during the country dialogues.

NATIONAL STRATEGY AND ACTION PLAN 2015-2019: HIV & AIDS RESPONSE IN INDONESIA

New Funding Model defines National strategy plan on HIV as the foundation to develop the Global Fund concept note. The ‘National Strategy and Action Plan 2015-2019: HIV and AIDS Response in Indonesia’ for the first time in Indonesian HIV response, exclusively analyzed the issues of YKP and strategized to address them. To be particular, it is explicit in terms of YKP coverage, meaningful engagement at all level, support and adherence to YPLHIV, access to information and services regardless of age, provision of legal protection, youth friendly services and most importantly about the age disaggregated HIV information.

ENGAGEMENT IN THE PROCESS

The country dialogue is an ongoing process for the GF concept note development, which starts (not in all the cases) from the development of National Strategic Plan on HIV and AIDS. In Indonesia, the country dialogue started from October 2014 and is still going on even after the submission of the concept note. For Fokus Muda, they started engaging since 2012 with their effort to delineate evidence on YKP situation in the country.

Setia Perdana,
National
Coordinator,
Fokus Muda

“Just be ready with the complicated process of Global Fund because you really need to be consistent in following all the process. It is not about involving in only one or two meetings but it is about many meetings every month, which we have to attend from the beginning till the end.”

Since end of 2014, numerous country dialogues in the form of meetings, trainings, workshops and consultations were conducted so as to develop an inclusive concept note. Fokus Muda attended these events in different capacities- being participant, technical working group member, writing group member, steering committee member or sometimes even just as an observer.

Sindu Putri, Indonesia AIDS Coalition, members of CCM (representing PLHIV), Community Delegation member expressed that there were meetings almost everyday and Fokus Muda was overwhelmingly committed to attend all the meetings.

With submission of the concept note, now Fokus Muda has been focusing on ensuring the meaningful space of YKP during implementation of the grant.



**FOKUS MUDA
AND
THE GLOBAL FUND**

**Achievements,
Lesson Learned and
Suggestions to The Global Fund**

Setia Perdana,
National
Coordinator,
Fokus Muda

“The biggest achievements are that now most of the stakeholders know and concern about the issues of YKP. They also recognize us and always ask us to join their programs representing young key population to help them develop program for young people. And National aids commission, UN, KP networks and community based organizations also intensively shows their support to us.”

MAJOR ACHIEVEMENTS

Recognition

- Fokus Muda is now nationally recognized as the key network of YKP in Indonesia.
- The issues of YKP reached far and wide in Indonesia.

Integration

- The issues of YKP successfully endorsed as one of the priorities in the National Strategy and Action Plan 2015-2019: HIV and AIDS Response in Indonesia.

Influencing the CN

- The existing pilot interventions on YKP, initiated by Fokus Muda jointly with national stakeholders, programmed into the concept note for scale up.
- The interventions on YKP included and budgeted in the Concept Note Modular Template.

Representation

- YKP representative nominated and elected as an alternate CCM member.
- YKP representative meaningfully engaged during the concept note development as one of the members of the writing team.
- YKP representative elected as the chair of Technical Review Group in the CCM.
- YKP representative elected as a member of the Community Steering Committee, the responsible body for monitoring the performance of CCMs representing key populations.

MESSAGE TO YOUTH YOUTH LED ORGANIZATIONS WORKING ON HIV

Setia Perdana,
National
Coordinator,
Fokus Muda

“A lot of YKP do not want to get involved in the complicated process of Global Fund. They become skeptical and do not want to carry out advocacy. But like it or not, advocacy is the only way forward.”

- There is a need for collaborative effort from YKP network to build an alliance with existing KP and PLHIV networks, civil society organizations and other partners for sustained response.
- Legal registration provides credibility and recognition to the organization in different fora. Hasn't Fokus Muda been registered the integrity of the organization during the country dialogues would not remain the same.
- One of the most important factors to success in advocacy effort is consistency- that can be consistency in participation, learning, raising issues, communicating with YKP members etc. throughout the time.
- The linkage to like-minded regional and global network is crucial, which offers information, technical support and insights on transforming global agenda into local context. In terms of this particular experience, Youth LEAD has been incredibly supportive.
- There is a need to generate and consolidate scientific evidences, consensus from the community we represent and well defined tools before hand in order to make our effort strong and valid.

Alexa,
CCM (YKP)
Indonesia

“The main learning is -do not feel shy, intimidated or fear to ask anything. Then we should read all the documents, publications etc. We should build the partnership with all the key population networks, other stakeholder. Above all, we should also gain trust of our community.”

RECOMMENDATIONS TO THE GLOBAL FUND

- ① It is contradicting to mention that still the Global Fund Funding Model is complicated, but this is the reality. There are efforts and evidences to simplify but ambiguity retains- to define the role of different community in country dialogues, number of country dialogues, accountability of the technical writing team and technical partners, flow of information from CCM to the community and so on.
- ① Prior and additional capacity building trainings is required for broader involvement of civil society in the grant application, grant making and implementation process.
- ① The Global Fund has opportunity to influence national policies to be more right base with support from the national civil society for greater impact.
- ① There is no mechanism to check the accountability of CCM and technical writing team to ensure, that voices of the community surfaced during the country dialogues is well captured by the final concept note submitted to the Global Fund.
- ① The modular templates of the Global Fund need to be revamped and requires massive differentiation to materialize the essence of NFM- one way could be able to capture diverse key populations, sub-populations based on age, sex, gender, geography etc.

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